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Message Text

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64
ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CU-02 ERDA-05 CIAE-00 H-02 INR-07

L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00 NSC-05

ACDA-05 /086 W
---------- 030827
R 061216Z NOV 75
FM AMEMBASSY MADRID
TO SECSTATE WASHDC 3559
INFO AMEMBASSY LISBON
AMEMBASSY LONDON
AMEMBASSY BONN
AMEMBASSY PARIS
AMEMBASSY THE HAGUE
AMEMBASSY BRUSSELS
AMEMBASSY OSLO
AMEMBASSY COPENHAGEN
AMEMBASSY OTTAWA
AMEMBASSY LUXEMBOURG
AMEMBASSY ANKARA
AMEMBASSY ATHENS
USMISSION NATO
USMISSION USBERLIN
USMISSION GENEVA
AMEMBASSY BELGRADE
AMEMBASSY BERLIN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY MOSCOW
AMEMBASSY WARSAW
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
AMEMBASSY NICOSIA
AMEMBASSY VALLETTA
USEC BRUSSELS
AMEMBASSY BERN
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AMEMBASSY DUBLIN

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AMEMBASSY HELSINKI
AMEMBASSY VIENNA
AMEMBASSY ROME
AMEMBASSY STOCKHOLM
AMEMBASSY REYKJAVIK

C O N F I D E N T I A L MADRID 7761

E.O. 11652: GDS
TAGS: PFOR, CSCE, SP
SUBJECT: CSCE IMPLEMENTATION AND SPAIN

REF: STATE 239977

SUMMARY: THE SPANISH ARE ONLY NOW BEGINNING TO GEAR UP FOR A POST-CSCE EFFORT. HOWEVER, THEY ARE CLEARLY PROUD OF THEIR ROLE AT CSCE AND VALUE HIGHLY THE CONTINUATION OF THOSE CONTACTS WITH THE US, THE EC NINE, AND NATO THAT CSCE HAS MADE POSSIBLE FOR THEM. OUR INITIAL CONVERSATIONS WITH FONMIN OFFICIALS INDICATE CONSIDERABLE AGREEMENT WITH US VIEWS ON IMPLEMENTATION. END SUMMARY.

1. TO A CONSIDERABLE EXTENT, SPANISH MANAGEMENT OF THEIR CSCE EFFORT HAS LONG BEEN A PERSONAL TOUR DE FORCE OF THE FOREIGN MINISTRY'S DIRECTOR GENERAL FOR EUROPEAN AFFAIRS, NUNO AGUIRRE DE CARCER, WHO REPRESENTED SPAIN AT THE OPENING OF THE PREPARA-TORY TALKS AND HAS STAYED WITH IT IN ONE WAY OR ANOTHER EVER SINCE. THE FINAL STAGE OF THE CONFERENCE BROUGHT THE DIRECT INVOLVEMENT OF SPANISH PRIME MINISTER ARIAS, WHO CLEARLY ENJOYED THIS INTERNATIONAL EXPOSURE AND FOR WHOM THE FAVORABLE DOMESTIC PUBLICITY WHICH RESULTED WAS A VALUABLE POLITICAL SHOT IN THE ARM. WHEN SPAIN WAS FACED WITH THE SHARP WESTERN EUROPEAN CRITICISM OF THE EXECUTIONS OF 5 TERRORISTS IN LATE SEPTEMBER, ARIAS OPENED HIS ADDRESS TO THE SPANISH PEOPLE REGARDING THIS PROBLEM WITH AN APPEAL TO THE NONINTERVENTION PROVISIONS OF THE FINAL ACT OF HELSINKI.

2. DESPITE THIS LEVEL OF OFFICIAL SPANISH INTEREST, THE RECENT ILLNESS OF AGUIRRE AND OTHER MORE OBVIOUS DISTRACTIONS HAVE DELAYED ANY FOLLOW-UP EFFORT BY THE GOS. HOWEVER, AGUIRRE HAS WELCOMED OUR EFFORTS TO KEEP HIM INFORMED AND HAS REQUESTED CONFIDENTIAL

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THAT WE STAY IN CLOSE TOUCH WITH HIS OFFICE ON CSCE AND RELATED MATTERS. HE HAS JUST BROUGHT INTO HIS OFFICE A MEMBER OF THE SPANISH CSCE DELEGATION (JAVIER), WHO WILL DEVOTE HIMSELF LARGELY TO CSCE MATTERS UNDER AGUIRRE'S SUPERVISION.

3. AGUIRRE CLEARLY BELIEVES THAT CSCE SHOULD BE PRESENTED AS A POSITIVE ACCOMPLISHMENT RATHER THAN A NEW POTENTIAL SOURCE OF EAST-WEST CONTROVERSY AND THAT EXCESSIVE BADGERING OF THE EASTERN

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EUROPEANS AT THIS EARLY DATE RE IMPLEMENTATION COULD BE COUNTER-PRODUCTIVE. THE OFFICIAL GOS LINE TAKEN AT AND AFTER THE HELSINKI SUMMIT WAS STRONGLY UPBEAT. STILL, THE SUSPICIONS OF DETENTE VOICED BY SO MANY OF SPAIN'S PRESENT POLITICAL LEADERS ARE ALSO CLEARLY REFLECTED IN THEIR COMMENTS ON CSCE.

4. THE FOREIGN MINISTRY PLANS TO PUBLISH THE FINAL ACT IN ITS WEEKLY OFFICIAL BULLETIN AND TO HAVE IT PUBLISHED AS WELL IN A FORM THAT WOULD MAKE IT AVAILABLE CHEAPLY TO THE SPANISH PUBLIC. THE FULL TEXT IS NOT YET WIDELY AVAILABLE.

5. THERE IS YET NO COORDINATED SPANISH GOVT POSITION ON CBM FOLLOW-UP IN GENERAL OR ON THE VOLUNTARY ANNOUNCEMENT BY SPAIN OF MILITARY MANEUVERS BELOW THE 25,000 THRESHOLD. (THE INITIAL INVITATIONS COMING TO THE FOREING MINISTRY FROM OTHER GOVTS WERE SIMPLY FUNNELED TO THE SPANISH MILITARY AND THE FOREIGN MINISTRY LEARNED FROM US RATHER THAN FROM ITS OWN MILITARY OF THE DECISION TO ATTEND CERTAIN TREK.) AGUIRRE SPECULATED IN A RECENT CONVERSATION WITH POL/MIL COUNSELOR THAT IT MIGHT BE APPROPRIATE FOR THE US AND SPAIN TO ANNOUNCE AND INVITE OBSERVERS TO THE CARBONERAS JOINT AMPHIBIOUS MANEUVER TENTATIVELY PLANNED FOR SPRING 1976.

6. AGUIRRE IS IN FULL AGREEMENT THAT THE CSCE FINAL ACT SHOULD BE ALLOWED TO STAND ON ITS OWN MERITS, WITH A MINIMUM OF IMPLE-MENTING AGREEMENTS. HE SUPPORTS FOLLOW-UP ACTIVITY IN THE ECE, BUT IS DISTINCTLY UNENTHUSIASTIC ABOUT MORE THAN A MINIMYM ROLE FOR UNESCO, LARGELY ON THE GROUNDS THAT THIS WOULD DILUTE THE EUROPEAN FOCUS OF POST-CSCE EFFORTS.

7. WITH REGARD TO THE BELGRADE MEETING IN 1977, THERE IS SOME POTENTIAL INCONVENIENCE FOR THE SPANISH POSED BY THE ABSENCE OF DIPLOMATIC RELATIONS BETWEEN SPAIN AND YUGOSLAVIA, BUT AGUIRRE
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IMPLIES THAT THIS MAY BE OVERCOME BEFORE TOO LONG. NATURALLY, HE REMAINS A STRONG ADVOCATE OF MRE STRUCTURED FOLLOW-UP MACHINERY.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TREATY COMPLIANCE, NONALIGNED NATIONS, DIPLOMATIC REPRESENTATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 06 NOV 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975MADRID07761
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750386-1135
From: MADRID
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19751168/aaaacjea.tel
Line Count: 158
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 STATE 239977
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 03 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <03 APR 2003 by ShawDG>; APPROVED <29 SEP 2003 by CunninFX>
Review Markings:

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US Department of State
EO Systematic Review
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Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE IMPLEMENTATION AND SPAIN
TAGS: PFOR, PINT, SP, CSCE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

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